

Table of Contents – Volume 1

Cover Sheet	
Dear Reader Letter	
Abstract	i
Executive Summary	iii
Summary of Changes from Draft to Final	ix
Table of Contents	xiii

Chapter I: Introduction

A. Background	1-3
B. Purpose and Need for the Plan	1-3
C. Description of the Planning Area.....	1-4
1. Land Ownership and Administration	1-4
2. Geographic and Social Setting.....	1-7
D. Planning Blocks.....	1-10
E. Issues and Management Concerns Identified During Scoping	1-10
1. Issues Addressed.....	1-11
2. Issues Considered But Not Further Analyzed.....	1-13
F. Planning Criteria and Legislative Constraints	1-17
G. The Planning Process	1-18
1. Policy	1-19
2. Relationship to BLM Policies, Plans, and Programs.....	1-20
3. Forms of Public and Intergovernmental Involvement.....	1-21
H. Related Plans	1-22
I. Organization of the Bay Resource Management Plan/Environmental Impact Statement..	1-24

Chapter II: Alternatives

A. Introduction.....	2-3
B. General Description of Alternatives.....	2-4
1. Alternative A: No Action	2-4
2. Alternative B.....	2-5
3. Alternative C	2-5
4. Alternative D: Preferred Alternative.....	2-5
C. Alternatives Considered But Not Carried Forward	2-6
1. Nomination of the Kvichak River as a Wild and Scenic River.....	2-6
2. Nomination of Special Recreation Management Areas (SRMAs).....	2-6
3. Designation of Subsistence Only Area	2-6
4. Additional Alternatives for Leasable Minerals	2-6
D. Detailed Descriptions of the Alternatives	2-7
1. Resources: Air Quality, Soil, Vegetation, and Water Resources	2-7
2. Resource Uses.....	2-24
3. Special Designations	2-53
4. Social and Economic.....	2-57
E. Comparison of Alternatives	2-60

Chapter III: Affected Environment

A. Introduction	3-3
1. How to Read This Chapter	3-3
2. Critical and non-Critical Elements of the Human Environment	3-3
3. Geographic Scope	3-4
4. The Planning Process and Existing Management.....	3-4
B. Resources.....	3-6
1. Geography and Climate.....	3-6
2. Air Quality	3-8
3. Soil Resources	3-9
4. Water Resources	3-13
5. Vegetation.....	3-16
6. Fish and Wildlife	3-18
7. Special Status Species.....	3-55
8. Fire Management and Ecology.....	3-61
9. Cultural Resources	3-65
10. Paleontological Resources	3-72
11. Visual Resource Management.....	3-72
C. Resource Uses	3-77
1. Forest Products	3-77
2. Livestock and Reindeer Grazing	3-77
3. Minerals	3-78
4. Recreation Management	3-86
5. Travel Management.....	3-90
6. Renewable Energy	3-92
7. Lands and Realty.....	3-94
D. Special Designations	3-119
1. Areas of Critical Environmental Concern	3-119
2. Wild and Scenic Rivers.....	3-120
E. Social and Economic	3-122
1. Public Safety.....	3-122
2. Social and Economic Conditions	3-125
F. Subsistence	3-136
1. Definition of Subsistence	3-136
2. The Federal Subsistence Program.....	3-136
3. Historic Subsistence Use Patterns, Social Organization and Sharing Patterns.....	3-138
4. Sociocultural, Socioeconomic and Cosmological Aspects of Subsistence Lifeways....	3-139
5. Historic and Contemporary Subsistence Use Patterns	3-140
6. Resources Harvested	3-141

Chapter IV: Environmental Consequences

A. Introduction.....	4-3
B. Assumptions and Methods	4-4
1. Analytical Assumptions	4-4
2. Resource Assumptions	4-5
3. Resource Uses Assumptions	4-7
4. Special Designation Assumptions.....	4-15
5. Social and Economic Assumptions	4-15
6. Subsistence Assumptions	4-15
C. Direct and Indirect Effects to Resources.....	4-16
1. Introduction.....	4-16
2. Resources with Effects Common to All Alternatives	4-18

3.	Direct and Indirect Effects to Air Quality, Soils, Vegetation, and Water Resources	4-19
4.	Direct and Indirect Effects to Fisheries and Aquatic Habitats	4-32
5.	Direct and Indirect Effects to Wildlife and Wildlife Habitat	4-45
6.	Direct and Indirect Effects for Special Status Species: Fish, Wildlife, and Vegetation Species.....	4-58
7.	Direct and Indirect Effects for Cultural Resources and Paleontological Resources	4-72
8.	Direct and Indirect Effects for Visual Resource Management	4-77
D.	Resource Uses	4-84
1.	Resource Use Assumptions	4-84
2.	Forest Products	4-84
3.	Livestock and Reindeer Grazing	4-84
4.	Direct and Indirect Effects for Recreation Management	4-84
5.	Direct and Indirect Effects for Travel Management.....	4-90
6.	Direct and Indirect Effects to Minerals	4-97
7.	Direct and Indirect Effects to Special Designations	4-105
8.	Social and Economic Conditions	4-107
9.	Environmental Justice.....	4-114
10.	Subsistence.....	4-114
E.	Cumulative Effects	4-123
1.	Methods.....	4-123
2.	Activities Considered in the Cumulative Case	4-124
3.	Resources	4-130
4.	Resource Uses.....	4-140
F.	Irreversible and Irrecoverable Commitment of Resources.....	4-145
1.	Resources	4-145
2.	Resource Uses.....	4-147
3.	Social and Economic Conditions.....	4-147
4.	Subsistence	4-148
G.	Unavoidable Adverse Impacts	4-148
1.	Resources	4-149
2.	Resource Uses.....	4-151
3.	Social and Economic Conditions.....	4-152
4.	Environmental Justice	4-152
	5. Subsistence	4-152

Chapter V: Consultation and Coordination

A.	Introduction.....	5-3
B.	Public Participation Opportunities	5-3
1.	Scoping.....	5-3
2.	Draft Alternative Development	5-4
3.	Other Outreach Efforts	5-4
4.	Draft RMP/EIS Public Meetings and Subsistence Hearings.....	5-4
C.	Consultation.....	5-5
1.	U.S. Fish and Wildlife Service Consultation.....	5-5
2.	National Marine Fisheries Service Consultation	5-5
3.	Tribal Consultation	5-5
D.	Collaborative Effects	5-6
1.	Cooperation with the State of Alaska	5-6
2.	Other Collaborative Efforts.....	5-6
E.	Plan Distribution	5-7

List of Tables

Chapter I Tables

Table 1.1	Land Status within the Bay Planning Area	1-6
Table 1.2	Steps in the BLM Planning Process.....	1-20
Table 1.3	List of Plans for Lands Within and Adjacent to the Bay Planning Area	1-23

Chapter II Tables

Table 2.1	Fish and Wildlife Habitat – Summary of Alternatives	2-14
Table 2.2	Fire Management and Ecology – Summary of Alternatives.....	2-17
Table 2.3	Cultural and Paleontological Resource Management – Summary of Alternatives.....	2-19
Table 2.4	Visual Resource Management - Summary of Alternatives	2-23
Table 2.5	Livestock and Reindeer Grazing – Summary of Alternatives.....	2-27
Table 2.6	Fluid Leasable Minerals - Summary of Alternatives.....	2-31
Table 2.7	Locatable Minerals and Salable Minerals - Comparison of Alternatives.....	2-36
Table 2.8	Current ROS Class Acreages and Descriptions for BLM-Administered Lands in the Bay Planning Area.....	2-39
Table 2.9	Comparison of Alternatives – Recreation Management.	
	Off-Highway Vehicles and Recreation Opportunity Spectrum	2-43
Table 2.10	Comparison of Alternatives – Lands and Realty	2-51
Table 2.11	Comparison of Alternatives – Special Management Areas.....	2-56
Table 2.12	Alternative Summary Table.....	2-60
Table 2.13	Summary and Comparison of Effects on Resources by Alternative	2-73

Chapter III Tables

Table 3.1	Soils Found in Bay Planning Area Unencumbered BLM Lands:	
	Suitability and Limitations for Selected Uses	3-11
Table 3.2	Lode and Placer Properties on BLM-Managed Land with Active Mining Claims and/or APMAs Located in the Bay Planning Area.	3-15
Table 3.3	Earth Cover Classes for Vegetation in Portions of the Bay Planning Area.....	3-17
Table 3.4	Percentage of Planning Block in Major Land Cover Types Bay Planning Area Unencumbered BLM Lands.....	3-17
Table 3.5	Table of Amphibian and Mammal Species Present in the Bay Planning Area	3-19
Table 3.6	Table of Resident, Migratory, Wintering, Rare and Accidental Birds	3-19
Table 3.7	Table of Marine Invertebrate Species of Subsistence or Recreational Interest Present at Coastal Locations Potentially Present in the Bay Planning Area	3-22
Table 3.8	Common Fish Species Endemic to the Waters of the Bay Planning Area	3-51
Table 3.9	Rare and Imperiled Plant Species and BLM Special Status Species Documented in the Planning Area	3-55
Table 3.10	Other Rare and Imperiled Plant Species Documented in the Planning Area	3-55
Table 3.11	Federally-listed Threatened and Endangered Animal Species Present in The Bay Planning Area	3-56
Table 3.12	BLM Alaska Sensitive Animal Species Present in the Bay Planning Area	3-58
Table 3.13	Fire Suppression Classes	3-63
Table 3.14	Cultural Contexts for the Bay Planning Area.....	3-66
Table 3.15	Timeline for Historic Period	3-66
Table 3.16	Semi-Primitive Motorized Recreation Opportunity Spectrum Prescriptions.....	3-88
Table 3.17	Effect of ANCSA §17(d)(1) Withdrawals on Federal Public Lands	3-96
Table 3.18	17(b) Easements within the Alagnak Planning Block.....	3-101
Table 3.19	17(b) Easements within the Goodnews Planning Block	3-102
Table 3.20	17(b) Easements within the Iliamna East Planning Block.....	3-105
Table 3.21	17(b) Easements within the Iliamna West Planning Block.....	3-110
Table 3.22	17(b) Easements within the Koggiling Creek Planning Block	3-112

Table 3.23	17(b) Easements within the Klutuk Planning Block.....	3-113
Table 3.24	17(b) Easements within the Kvichak Planning Block	3-116
Table 3.25	Yellow Creek 17(b) Easements	3-118
Table 3.26	Activities and Associated Hazardous Materials	3-124
Table 3.27	Growth of Alaska Native Population.....	3-127
Table 3.28	Population per Community, Historic U.S. Census Data.....	3-127
Table 3.29	Population of Selected Boroughs, Census Areas	3-128
Table 3.30	Workers and Wages in the Seafood Processing Industry	3-128
Table 3.31	Commercial Fishing Permits Held by Residents.....	3-129
Table 3.32	Employment by Sector (Percentage of Total Employment).....	3-129
Table 3.33	Percent of Private Sector Workers Who Are Local Residents	3-130
Table 3.34	Comparative Unemployment Rates December 2004-November 2005	3-131
Table 3.35	Comparison of Per Capita Income (2000).....	3-132
Table 3.36	Environmental Justice Data from the 2000 Census	3-134
Table 3.37	2004 Per Capita Tax Revenues in Dollars	3-135
Table 3.38	Bay Planning Area Communities and their Locations With Relation to the Subsistence Game Management Units	3-138
Table 3.39	Bay Planning Area Communities and their Alaska Native Population Composition (U.S. Census Bureau 2004)	3-141
Table 3.40	Bay Planning Area Communities' Subsistence Take for One Study Year.....	3-142

Chapter IV Tables

Table 4.1	Anticipated New Placer Mines	4-10
Table 4.2	Anticipated New Locatable Lode Exploration Projects	4-11
Table 4.3	Potential Seismic Manpower Requirements for Proposed Yukon Flats Oil and Gas Development	4-110
Table 4.4	Potential Drilling Manpower Requirements for the Proposed Activity in this Planning Scenario.....	4-110
Table 4.5	Potential Production Operations Manpower Requirements for the Proposed Activity in This Planning Scenario.....	4-111
Table 4.6	Potential Pipeline Construction Manpower Requirements for the Proposed Activity in This Planning Scenario.....	4-111
Table 4.7	State of Alaska DEC Division of Spill Prevention and Response Contaminated Sites by Community	4-134

Chapter V Tables

Table 5.1	List of Preparers	5-9
Table 5.2	List of Reviewers	5-10

List of Photos

Photo 1.1	Alagnak River, View South	1-8
Photo 1.2	Jacksmith Creek, Goodnews Block	1-9
Photo 1.3	Bear Creek, Kvichak Block	1-10
Photo 3.1	Kaskanak Creek, Northwest Iliamna Block. View North	3-26
Photo 3.2	Tundra Lake on BLM Lands West of Lake Iliamna.....	3-27
Photo 3.3	Ole Creek, Southwest Iliamna Block.....	3-27
Photo 3.4	Chekot Creek, View North East	3-28
Photo 3.5	Coffee Creek.....	3-30
Photo 3.6	Confluence of Branches of Ben Courtney Creek.....	3-31
Photo 3.7	Headwaters of Ben Courtney Creek.....	3-32
Photo 3.8	Upper Yellow Creek , View North West.	3-33
Photo 3.9	King Salmon Creek	3-35
Photo 3.10	Klutuk Creek.....	3-36
Photo 3.11	Klutuk Creek in regional perspective.	3-38
Photo 3.12	Takiketak, View South	3-39
Photo 3.13	Bristol Bay Cellular Partnership Communications Site	3-100
Photo 3.14	Iliamna West Block Communication Site	3-110

***See Volume 2 for Appendices, References, Acronyms and Glossary**

***See Volume 3 for Maps**